



The Scottish Government

REDUCING REOFFENDING – **PHASE TWO**

No Offence! Conference, HMP Barlinnie



The Scottish Government

Structure

- **Why** have a programme to reduce reoffending?
- **How** we have gone about designing it
- **What** we propose

The Scottish Government

PART ONE: WHY?

The Scottish Government

Why have a programme to reduce reoffending?

- Contributes to Government's national **outcomes** 7 and 9 (and others)
- Preventative interventions
- Reoffending = c2/3 of **crime**
- Economic & social **costs of crime = £5bn** p.a.
- Marginal impact on reoffending frequency could save **£30m over 10 years**
- **National indicator**: reduce overall reconviction rates

The Scottish Government

Reducing reoffending: a shared goal internationally

- England: rehabilitation revolution
- Probation investment in Ireland
- Even USA: “Right on Crime” and “Justice Reinvestment”
- Scotland: performance is slightly improving, but overall trend flat

The Scottish Government

Prisons context

- Prison population up by more than 20% since 2000 (by nearly 100% for women since mid 1990s)
- The Scotland Prisons Commission (McLeish) Report: “Scotland’s Choice”
- Commission on Women Offenders (Angiolini)
- 9,500 forecast by 2020

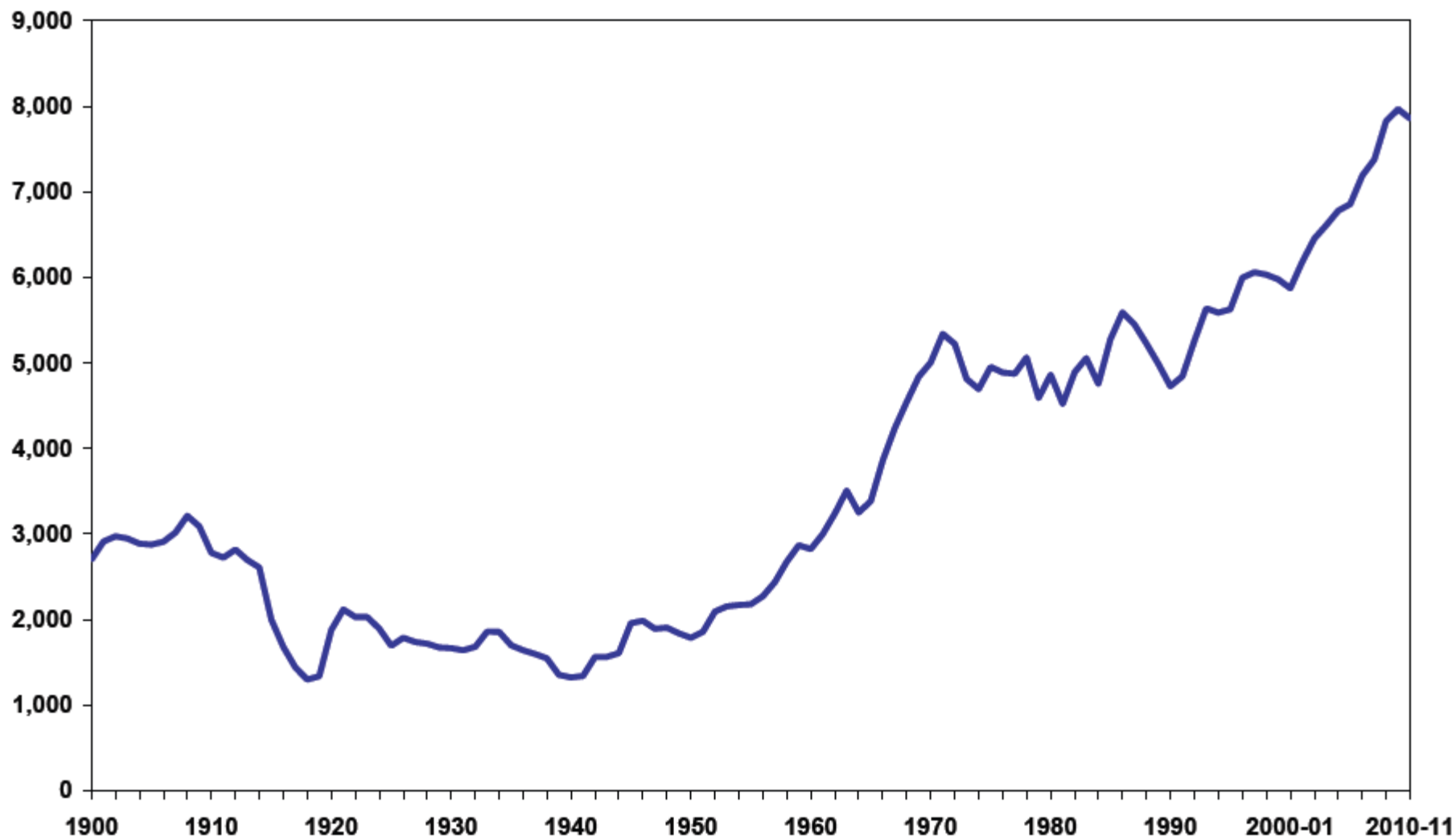


The Scottish Government

Audit Scotland and Public Audit Committee

- Previous report on criminal justice system
 - Funding
 - Performance Management
 - Landscape
- Public Audit Committee
- New report on reducing reoffending

Chart 1 Average daily prison population (Scotland): 1900 to 2010-11

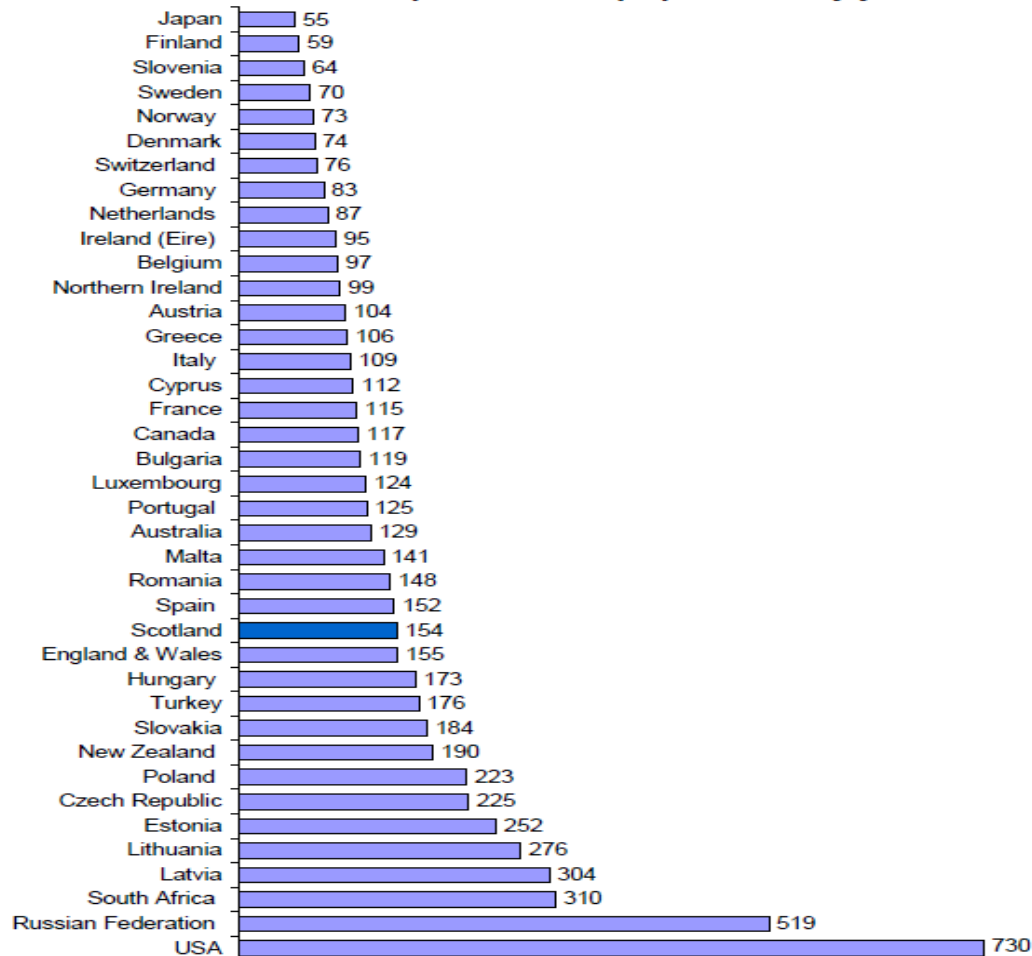




The Scottish Government

Incarceration rate per 100,000 population by jurisdiction: 2010

Chart 3.6 Incarceration rate per 100,000 population by jurisdiction: 2011



The Scottish Government

How do reforms aimed at reducing reoffending help the prison population?

- **Rehabilitation as Prevention:** very few people go to prison for first offence(s)
- **Alternatives to custody:** give sentencers options
- **Citizenship:** reintegration into society

Exhibit 10

Repeat offenders may have a range of needs

Offenders often have several problems that need to be addressed to reduce reoffending.



Note: In addition, the Scottish Prison Service may provide some of these services in prisons.

Source: Audit Scotland

The Scottish Government

Summary

- Reducing reoffending = good outcomes
- Includes non-Justice outcomes
- Preventing the escalation of criminal careers can reduce the prison population

The Scottish Government

PART TWO: HOW

The Scottish Government

The Justice Change Programme way

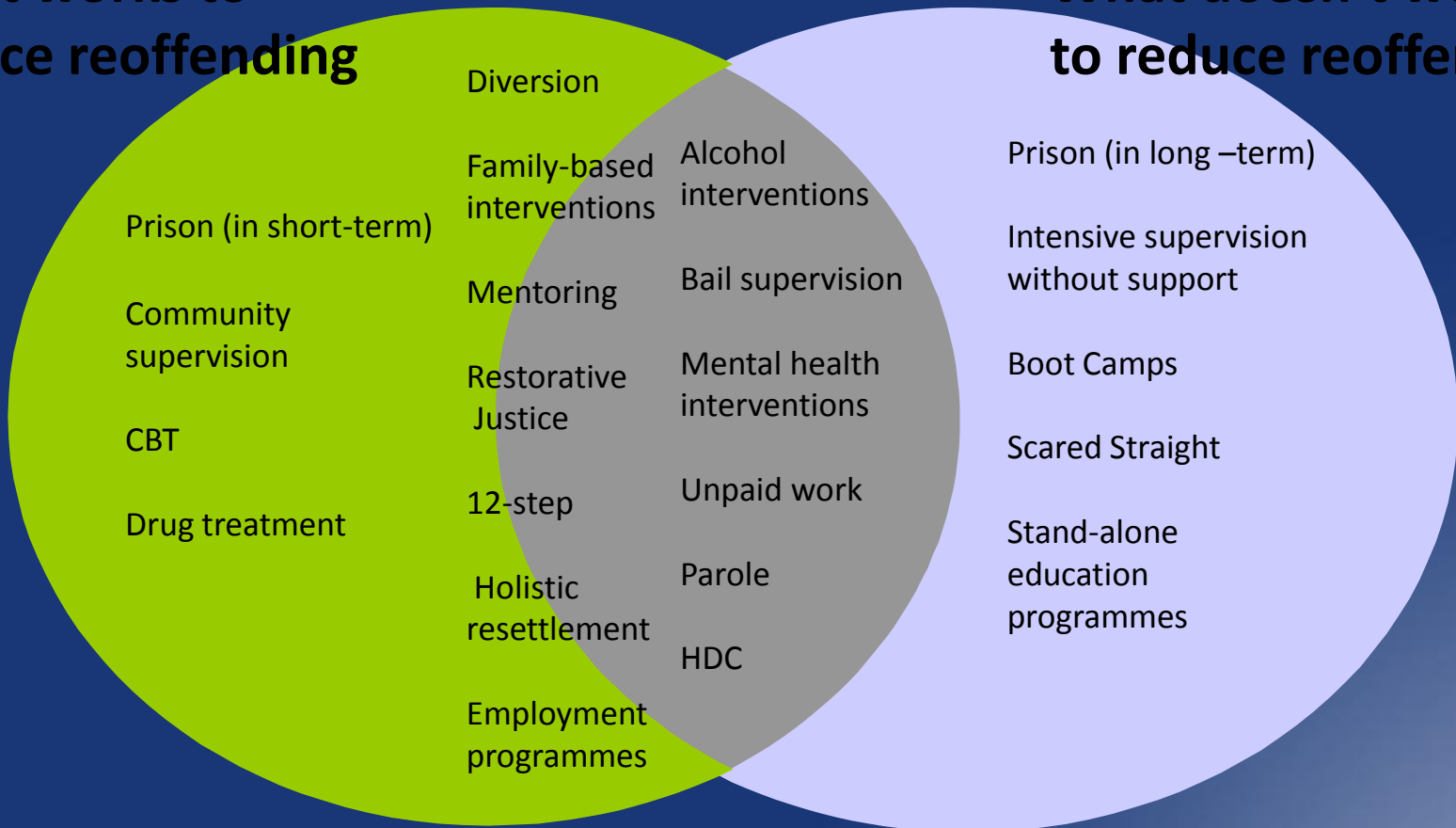
- Evidence based
- Consultative
- Programme methodology to promote vigour and deliverability



The Scottish Government

What works to reduce reoffending

What doesn't work to reduce reoffending



The Scottish Government

Consultation

- Roadshow
- Over 60 organisations
- >400 people
- Consistent themes:
 - low level, prolific offenders
 - joining up
 - funding and performance management
 - structures



The Scottish Government

Designing a Programme

- Creating a vision
- Framing the projects
- Understanding stakeholders
- Political authority

The Scottish Government

Audit Scotland report

- Welcome contribution
- Clear summary of issues and landscape
- Recommendations captured in work underway in Reducing Reoffending Programme

Audit Scotland Recommendation	Scottish Government work
Greater incentives to reduce reoffending	Part of work in Funding Project, report to Ministers by April 2014
Introduce performance measures to assess effectiveness of SPS, CLAs, Councils	Part of Performance Management Project. Focus on measuring effectiveness of services.
Ensure clear objectives, powers, accountability arrangements in place. Strategic approach to third sector work	Work on redesigning community justice structures; forthcoming consultation. Want to improve accountability and ability to take strategic view of system as a whole.
Improve understanding of unit costs and quality, use to decide allocation of resources	Funding Project looking at issue of unit costs and delivering services that work.
Services should be delivered that meet the needs of offenders, are based on what work, and take costs into account	Programme seeks to establish situation where offenders' needs are recorded, services commissioned to meet them, and performance measured.

The Scottish Government

Summary

- Studied the evidence
- Spoke to the field
- Sought political authority
- Applied programme methodology

The Scottish Government

PART THREE: WHAT



The Scottish Government

Draft vision

“People serving sentences in the community or in short-term custody build on support, use services, and make the most of opportunities so that they fulfil their responsibilities as citizens and move away from offending.”

The Scottish Government

- To deliver the vision, we need to:
 - Maximise preventative spend
 - Understand and continuously improve performance
 - Commission services that work and ensure people can access them
 - Disrespect boundaries

The Scottish Government

Finance

- Main focus is s27 grant to CJAs – approx £100m a year
- “Justice reinvestment” and prevention
- RR Change Fund
- Phase 1 of review complete



The Scottish Government

Performance Management

- Need to account for spending
- Chequered history
- Audit Scotland/PAC
- Outcomes v reconviction rates

The Scottish Government

Services and Throughcare

- Strategic approach to services
- RR Trade Fair, 27 September
- National Directory
- Review Voluntary Throughcare
- Service User input = key

The Scottish Government

Redesigning Community Justice Structures

- Status quo not delivering rapid enough improvement
- Consultation end of 2012
- Different options
- Looking for consensus around something that will work

The Scottish Government

Women who offend

- Implement Angiolini
- Regular reports to Parliament
- Community Court & service hubs
- SPS consultation on custody

The Scottish Government

Community Payback Order

- Our first line of defence: 0-5 convictions
- But rehab options not being used
 - Drugs 1.5%
 - Alcohol 4.2%
 - Mental health 0.7%
- Unpaid work dominating (62% to 75%)

The Scottish Government

Reintegration

- Crucially important to reducing reoffending
- Review of Voluntary Throughcare
- Need to get this right

The Scottish Government

Twitter: @RRPScotland

Web: www.scotland.gov.uk/reducingreoffending

E-mail: reducingreoffending2@scotland.gsi.gov.uk